**Missouri Council for Administrators of Special Education (MO-CASE)**

**Legislative and Policy Platform**

**Reading Instruction**

MO-CASE supports adoption of policy to ensure systematic and explicit reading instruction incorporating the essential elements identified in the National Reading Panel Report (2000), including phonemic awareness and phonics, in Missouri public schools.  The report findings have again been further validated through rigorous review of applicable scientific research completed between 2000 and 2014 (*Foundational Skills to Support Reading for Understanding in Kindergarten Through 3rd Grade*, Institute of Educational Science/What Works Clearinghouse, 2016 ).  Systematic and explicit instruction directed toward these skills will help ensure that students are not targeted for remediation or suspected of having a disability condition due to a lack of basic reading instruction, and that they have the foundational reading skills necessary to fully access the curriculum.

**Mental Health**

MO-CASE supports access to quality and comprehensive mental health services needed to support student success in school.  There is a growing unmet need for school mental health services to address the social, emotional and behavioral needs of students.  Early intervention and ongoing supports are critical to positive learning outcomes and a safe school environment. MO-CASE supports innovative and collaborative initiatives designed to increase access to specialized school mental health services from qualified providers, including school psychologists and school social workers.

**Early Childhood Education**

MO-CASE supports state policy initiatives that move Missouri toward universally accessible preschool for all children.  Substantial research data indicate that quality, aligned and universally accessible preschool services benefit all children and communities.  In this environment, early childhood special education services would be integrated to create an inclusive and efficient early learning system.  We also strongly support mandatory early childhood special education (ECSE) services for all eligible Missouri three and four-year-old children with disabilities.  ECSE improves the developmental trajectory for many children, reduces the impact of disabilities, and reduces the long-term cost of special education. MO-CASE is committed to working collaboratively with all stakeholders to review current policies, procedures and practices to ensure ECSE programs are cost-effective.

**Disproportionality**

MO-CASE supports holding states and school districts to high standards regarding proper identification, placement and discipline of students with disabilities including ensuring racial and ethnic equity in all of these areas.  However, we continue to be extremely concerned about proposals for rigid risk ratio calculations in the disproportionality rules for specified IDEA identification categories and special education placements, including alternative education settings and in-school and out-of-school disciplinary actions. We believe this will establish a de facto quota system for special education that will cause decisions to be made that are inconsistent with IDEA requirements for consideration of unique child characteristics and needs.  Looking ahead to reauthorization of the IDEA we believe that any required interventions to address disproportionality must be structured to reasonably achieve positive change within the whole educational system, and not simply shift funding allocations as a punitive measure.

**Funding and Resources**

MO-CASE strongly supports increasing federal and state funding to adequately support the significant special education requirements imposed on schools.   The current level of federal funding to Missouri school districts for special education is generally less than 14% of the cost, well below the up to 40% funding level indicated at the time P.L. 94-142 was enacted in 1975.   Similarly, Missouri should fully fund specialized resources (e.g. High Need Fund) to support districts providing special education and related services for students with disabilities.

**Accountability**

MO-CASE supports appropriate accountability for all schools and students.  We support including students with disabilities in the general education curriculum and assessments to the maximum extent possible and appropriate.  However, we have concerns about establishing unreasonable accountability standards for the disaggregated group of students with disabilities given the wide variation in IDEA eligibility determinations and overall incidence rate between districts and states.

**Charter Schools**

MO-CASE supports increased charter school accountability to ensure equitable enrollment of students with disabilities and delivery of special education services in compliance with IDEA and the State Plan.

**Legislation Targeting Specific Disability Groups**

MO-CASE supports legislation and policies that promote understanding of all disabilities and provides a framework for delivery of quality and targeted educational services to all students through a multi-tiered system of supports.  MO-CASE also supports allocation of sufficient resources to implement such a system. The ever-expanding expectations for schools to provide educational, social, health, mental health and other services for students with and without disabilities must be supported with appropriate resources (see Funding and Resources priority).

MO-CASE in general opposes legislation that singles out discreet disabilities for differentiated treatment within the educational system.  IDEA and Section 504 provide a comprehensive framework for identification of students who have disabilities and require a full range of special education and related services to meet individual student needs regardless of disability type.  Additional mandates for specific disability groups will create legal confusion and increase expenses with no guarantee of improving services for children with disabilities. The legal framework of IDEA, Section 504/ADA and other existing educational laws should be used to ensure appropriate services are provided to all children, including those with disabilities or functional limitations.

**Special Education Procedures**

MO-CASE opposes laws or policies that expand or conflict with IDEA provisions.  Over the last 40 years, IDEA has been reauthorized and amended multiple times and has been litigated extensively.  All of the legal decisions and legislative changes have created a special education system that carefully balances the rights of parents and schools and keeps the education of students with disabilities as its core focus.   Any statute or rule that creates new special education rights or procedures beyond those of the IDEA is unnecessary, will increase process and paperwork in a system that is already drowning in burdensome document requirements, and will divert resources away from services to students with disabilities to regulatory compliance.

**District Transfers/Open Enrollment**

MO-CASE opposes transfers and open enrollment especially when the complex issues related to delivery of special education are not addressed.  Special education procedural safeguards must clearly be the responsibility of ONE school district. Missouri districts vary greatly in size, resources and the degree to which they provide specialized programs for students with complex disabilities.  This will likely result in some districts being overwhelmed with enrollment requests from students with high need disabilities who want to access specialized services with no additional resources provided to deliver those services.

**Vouchers**

MO-CASE opposes vouchers specifically designed to support students with disabilities attending private programs, including home schools, unless such private programs are required to comply with the provisions of IDEA and provide appropriate special education and related services.  Currently private programs are not required to provide any kind of specialized instruction for students with disabilities. There are no requirements for private schools to hire teachers with special education qualifications. Private schools can refuse to enroll students based on their type or severity of disability.  In other states vouchers have been used to establish new segregated special education programs without any assurance of quality service delivery in the least restrictive environment. Students with disabilities should not lose their legal protection to appropriate special education and related services when utilizing a publicly supported voucher to pay for an education program.

**Teacher Evaluation and Tenure**

MO-CASE is opposed to federal or state legislative or policy proposals that would revise teacher evaluation systems to utilize student performance on standardized academic achievement assessments as a major component along with conditioning tenure or other benefits on such evaluations.  MO-CASE supports effective personnel development for evaluators to ensure application of quality personnel evaluation systems that are appropriate for special educators.

**Mandatory Retention**

MO-CASE opposes legislation that would mandate student retention especially when based on arbitrary factors such as standardized test scores.  Research indicates that retention does not result in positive achievement or adjustment outcomes and some research demonstrates negative outcomes like increased drop-out rate for students who have been retained.  Missouri schools should make retention decisions based on local policies coupled with individual student considerations. including multiple achievement measurements, the potential positive and negative impact of retention for an individual student and other relevant factors.  These individual student considerations are especially important for students with disabilities and other special needs. , both those who are IDEA eligible and/or Section 504/ADA eligible.